New Transport Appraisal Framework – NTA Summary Bulletin



What is the Transport Appraisal Framework?

The Transport Appraisal Framework (TAF) provides appraisal and implementation guidance that aims to promote investment in the transport system which meets the needs of society, fulfils strategic policy objectives, and delivers value for money to develop a common framework for appraising transport investments in accordance with the Public Spending Code.

The TAF replaces the Common Appraisal Framework for Transport Projects and Programmes. Through a Department of Transport circular dated on 13th June 2023, the TAF took effect and it should be followed by Sponsoring Agencies when submitting relevant documentation to the NTA where the NTA is the Approving Authority. It should be applied in conjunction with the Public Spending Code (PSC) and NTA Project Approval Guidelines.

Main Changes from the Common Appraisal Framework to the TAF

- The TAF comprises ten separate, but interrelated, modules:
 - 1. Introduction
 - 2. Roles, Responsibilities and the Project Lifecycle
 - 3. Project/Programme Outline Document
 - 4. Preliminary Business Case
 - Detailed Project Brief and Procurement Strategy
 - 6. Final Business Case
 - 7. Detailed Guidance on Appraisal Techniques
 - 8. Detailed Guidance on Appraisal Parameters
 - 9. Project Implementation, Review and Ex-Post Evaluation
 - 10. Key Definitions and Useful Resources.
- The threshold for Government decision on major programmes has increased from €100m to €200m.
- The TAF abolishes Decision Gate 0 (Strategic Assessment Report) and replaces it with a Project/ Programme Outline Document for schemes over €15m. Where a Strategic Assessment Report was at an advanced stage of development prior to the introduction of the TAF, it is not required to produce a separate Project/ Programme Outline Document. Whilst the TAF requires a Project/ Programme Outline Document to be completed in respect of projects and programmes costing over €15m, the NTA require that for projects which fall below this threshold, a simplified POD should be completed which comprises a summary of the proposed scheme (including objectives), policy alignment, delivery options, broad range costs, and the appraisal plan.
- The TAF introduces a Longlist Assessment Report as an interim stage between the Project/ Programme Outline Document and the Preliminary Business Case for major projects only. The NTA deem the requirements of the Longlist Assessment Report as met through the 'Option Selection Report' (per Gateway 2 of the NTA's Project Approval Guidelines) and as such, a separate document in respect of the Longlist Assessment Report, is not required.
- For the option selection process, while alignment with TAF appraisal assessment criteria may be beneficial, alternative evaluation criteria may be more appropriate to use for this phase in order to facilitate adequate comparative consideration of options. However, the subsequent appraisal of the selected option at later stages of the project's development and Public Spending Code process should be based on seven criteria set out in Module 7 'Detailed Guidance on Appraisal Techniques'.

- The TAF introduces a National Investment Framework for Transport in Ireland (NIFTI)
 Assessment table to assess the proposal's policy alignment. The NIFTI is the
 Department of Transport's high-level strategic framework to support consideration and
 prioritisation of future investment in land transport. The NIFTI sets out four investment
 priorities: decarbonisation, protection and renewal, mobility of people and goods in
 urban areas, and enhanced regional and rural connectivity. Sponsoring Agencies must
 demonstrate a scheme's alignment with at least one of these priorities.
- The TAF updates the guidance on the use of Multi-Criteria Analysis to filter a longlist of scheme options to a shortlist for detailed appraisal.
- The TAF sets out a Transport and Accessibility Appraisal framework, which is designed to capture impacts that are challenging to monetise and assess using traditional appraisal techniques, in order to highlight qualitative benefits.
- The TAF increases the threshold of economic appraisal to apply Multi-Criteria Analysis from €20m to €30m.
- The TAF provides detailed economic appraisal methodologies including the Transport and Accessibility Appraisal (TAA), a high-level Cost Effectiveness Analysis, and a Cost-Benefit Analysis for schemes with total estimated costs over €30m.
- The TAF updates existing parameters with the new base year (2016). It also removes
 the impact of 5 minutes or less for the value of travel time savings. The Sponsoring
 Agencies should consult with the Approving Authority about the application of this
 requirement.
- The TAF introduces four new parameters to be used in the Cost-Benefit Analysis: journey time reliability, journey quality, electric vehicle fuel consumption, and cycling journey quality.

Next Steps for TAF Adoption by Sponsoring Agencies

- Progress projects and programmes in line with the requirements of the TAF, while noting that for major projects, the requirements of the Longlist Assessment Report are deemed to be addressed through the manner described in the previous section, and as such, a separate document in respect of the Longlist Assessment Report is not required;
- ☐ The NTA will publish updated Project Approval Guidelines to take account of relevant aspects of the TAF;
- Prepare economic and financial appraisals based on the thresholds and requirements set out in the TAF:
- Appraise the scheme based on seven criteria set out in Module 7 'Detailed Guidance on Appraisal Techniques':
- Apply appraisal parameters in line with updated guidance and requirements set out in Module 8 'Detailed Guidance on Appraisal Parameters'; and
- ☐ The applicable deliverables, decision gates, reviews, and approvals required are set out in the 'Transport Project Lifecycle' chart below.

Key Links

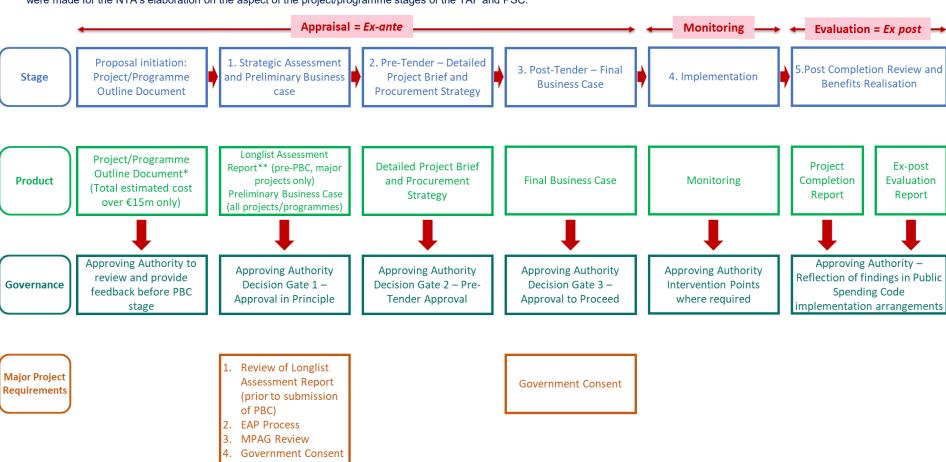
- Transport Appraisal Framework (https://www.gov.ie/en/publication/c9038-transport-appraisal-framework-taf/)
- The Public Spending Code (https://www.gov.ie/en/publication/public-spending-code/)
- NTA Project Approval Guidelines (https://www.nationaltransport.ie/wp-content/uploads/2020/12/NTA-Project-Approval-Guidelines-Document.pdf)

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Transport Project Lifecycle

This diagram largely reflects the Transport Project Lifecycle in Appendix 2 of the Circular by Department of Transport dated 13th June 2023, and Figure 1 of TAF Module 2. Minor amendments were made for the NTA's elaboration on the aspect of the project/programme stages of the TAF and PSC.



^{*} Whilst the TAF requires a Project/ Programme Outline Document to be completed in respect of projects and programmes costing over €15m, the NTA require that for projects which fall below this threshold, a simplified POD should be completed which comprises a summary of the proposed scheme (including objectives), policy alignment, delivery options, broad range costs, and the appraisal plan.

^{**} The NTA deem the requirements of the LAR to be met through the 'Option Selection Report' (per Gateway 2 of the NTA's Project Approval Guidelines) and as such, a separate document in respect of the LAR, is not required.